

UNITED STATES DISTRICT COURT  
SOUTHERN DISTRICT OF CALIFORNIA

## ROHAN ANTHONY COOMBS,

Petitioner,

JANET NAPOLITANO, SECRETARY OF THE DEPARTMENT OF HOMELAND SECURITY; ERIC HOLDER JR., ATTORNEY GENERAL; ROBIN BAKER/JOHN A. GARZON, DIRECTOR OF FIELD OFFICE DIRECTOR, U.S. IMMIGRATION AND CUSTOMS ENFORCEMENT; JOHNNY WILLIAMS, OFFICER IN CHARGE

Civil No. 12cv1417-AJB(NLS)

**ORDER DENYING PETITION FOR  
WRIT OF HABEAS CORPUS  
PURSUANT TO 28 U.S.C. § 2241**

## Respondents.

On June 11, 2012, Petitioner Rohan Anthony Coombs, a detainee proceeding *pro se*, in the custody of the Department of Homeland Security (“DHS”)<sup>1</sup>, Bureau of Immigration and Customs Enforcement filed a petition for writ of habeas corpus pursuant to 28 U.S.C. § 2241 challenging his bond hearing. Respondents filed a return on August 10, 2012. (Dkt. No. 7.) Petitioner filed a traverse on August 22, 2012. (Dkt. No. 8.) After a thorough review of the papers and applicable law, the Court DENIES the petition for writ of habeas corpus.

### **Factual Background**

Petitioner, a native and citizen of Jamaica, immigrated to the United States as a lawful

<sup>1</sup>On March 1, 2003, the Immigration and Naturalization Service (“INS”) was dissolved and its functions were transferred to the Department of Homeland Security. See Casas-Castrillon v. Dept. of Homeland Security, 535 F.3d 942, 945 n. 1 (9th Cir. 2008).

1 permanent resident in 1981. (Notice of Lodgment (“NOL”), Ex. D.) From 1987 to 1991, he served  
 2 in the United States Marine Corps which included active combat in Kuwait. (Id., Ex. K.) He was  
 3 honorably discharged on May 24, 1991 and re-enlisted in the Marines the following day. (Id.) In  
 4 1992, Petitioner pled guilty to possession of drug abuse paraphernalia and possession of controlled  
 5 substances with intent to distribute, wrongfully fleeing a Staff Sergeant, and wrongfully distributing  
 6 cocaine and marijuana in violation of the Uniform Code of Military Justice. (Id., Ex. A.) On  
 7 August 6, 1992, Petitioner was sentenced to 18 months in prison and dishonorably discharge. (Id.)  
 8 He appealed to the U.S. Navy-Marine Corps Court of Miliary Review, which affirmed the  
 9 conviction. (Id., Ex. B.)

10 Since then, Petitioner was convicted on three separate occasions in 2006, 2007 and 2008 of,  
 11 among other things, possession of a controlled substance for the purposes of sale. (Id., Ex. K.) The  
 12 2007 and 2008 crimes were done while he was on probation. (Id.) As to the last crime in 2008,  
 13 Petitioner was convicted of possession for sale of marijuana in violation of California Health &  
 14 Safety Code section 11359 and sentenced to 16 months in prison. (Id., Ex. C.)

15 In 2008, Petitioner came to the attention of Immigration and Customs Enforcement (“ICE”).  
 16 (Id., Ex. D.) ICE initiated removal proceedings against Petitioner charging him with being  
 17 removable pursuant to 8 U.S.C. § 1227(a)(2)(A)(iii) as an alien convicted of an aggravated felony,  
 18 and 8 U.S.C. § 1227(a)(2)(B)(i), as an alien convicted of a controlled substance offense. (Id., Ex. E.)  
 19

20 Due to his criminal convictions, Petitioner was mandatorily detained under 8 U.S.C. §  
 21 1226(c) during his administrative removal proceedings. (Id., Ex. F.) He requested a redetermination  
 22 of the custody decision but the request was denied. (Id., Ex. G.)

23 On March 11, 2010, after the removal hearing, the immigration judge (“IJ”) denied  
 24 Petitioner’s motion to terminate removal proceedings and found him removable as charged. (Id., Ex.  
 25 H.) The IJ ordered Petitioner removed to Jamaica. (Id. at 4.) Petitioner appealed the removal order  
 26 to the BIA, which dismissed the appeal on August 31, 2010. (Id., Ex. I.) On September 23, 2010,  
 27 Petitioner field a petition for review with the Ninth Circuit Court of Appeals which granted a stay of  
 28 removal pending judicial review of the removal order. (Id., Ex. J.)

1 On June 6, 2011, while Petitioner’s petition for review was pending before the Ninth Circuit,  
2 the IJ granted his request for bond redetermination pursuant to Casas-Castrillon, v. D.H.S., 535 F.3d  
3 942 (9th Cir. 2008), and Prieto-Romero, 534 F.3d 1053 (9th Cir. 2008). (*Id.*, Ex. K.) On July 11,  
4 2011, the IJ held a bond hearing. (*Id.*) On August 4, 2011, the IJ issued an order denying bond and  
5 found that the DHS had proven by clear and convincing evidence that Petitioner is a flight risk and a  
6 danger to the community. (*Id.* at 6.) Petitioner did not appeal the IJ’s order.

7 Instead, Petitioner filed a habeas petition in this Court on September 21, 2011 in case no.  
8 11cv2201-BEN(BGS). (*Id.*, Ex. M.) On October 27, 2011, while the petition was pending in this  
9 Court, Petitioner filed an appeal of the IJ's bond decision with the BIA. (*Id.*, Ex. L.) On November  
10 30, 2011, the BIA denied Petitioner's appeal as untimely. (*Id.*) On May 29, 2012, the district judge  
11 in case no. 11cv2201-BEN(BGS) denied as moot Petitioner's request for a bond hearing since he  
12 was granted a bond hearing and dismissed without prejudice Petitioner's due process challenges to  
13 the bond hearing for failure to exhaust administrative remedies. (*Id.*; Ex. M.) Although Petitioner  
14 had exhausted at the time of the Court's decision, the district judge stated “[t]o the extent Coombs  
15 has now exhausted his administrative remedies, he may file a new habeas action.” (*Id.* at 6.)

## Discussion

17 Petitioner seeks to be released on supervised release or seeks an order by the Court directing  
18 Respondents to hold another bond hearing. (Pet. at 2.) He contends that his due process rights were  
19 violated at the bond hearing because the Casas standards for a bond hearing were not followed. (*Id.*)  
20 In addition, he argues that the IJ that presided over his bond hearing was prejudiced against him  
21 because he was also the immigration judge that originally ordered him deported. (*Id.*)

22 | A. Jurisdiction

Pursuant to 28 U.S.C. § 2241, alien detainees can properly challenge “the extent of the Attorney’s General’s authority” to detain a removable alien under the general detention statutes. Zadvydas v. Davis, 533 U.S. 678, 687-88 (2001). The REAL ID Act of 2005 amended the Immigration and Nationality Act (“INA”) and vests jurisdiction over final removal orders with the court of appeals. Nadarajah v. Gonzales, 443 F.3d 1069, 1075-76 (9th Cir. 2006). The Real ID Act does not divest the district court of jurisdiction because the Act was “not intended to ‘preclude

1 habeas review over challenges to detention that are independent of challenges to removal orders.””  
 2 Hernandez v. Gonzales, 424 F.3d 43 (9th Cir. 2005) (citation omitted). Here, Petitioner challenges  
 3 his continued detention and not the validity of a final order of removal. Therefore, this Court has  
 4 jurisdiction under 28 U.S.C. § 2241 to consider his petition.

5 Moreover, it is established that the district court is precluded from reviewing the Attorney  
 6 General’s discretionary authority. See 8 U.S.C. § 1226(e); see Romero-Torres v. Ashcroft, 327 F.3d  
 7 887, 891-92 (9th Cir. 2003). However, this does not deprive a Court of jurisdiction to review claims  
 8 that the Attorney General’s discretion was not exercised in accordance with the Constitution.  
 9 Gutierrez-Chavez v. I.N.S., 298 F.3d 824, 829-30 (9th Cir. 2002). The court’s jurisdiction is limited  
 10 to reviewing whether the denial of discretionary relief involved a violation of federal law or the  
 11 constitution. Id. Moreover, any challenge of an IJ’s discretionary determination must present a  
 12 colorable, constitutional claim. Mendez-Castro v. Kukasey, 552 F.3d 975, 978 (9th Cir. 2009). “To  
 13 be colorable in this context, the alleged violation need not be substantial, but the claim must have  
 14 some possible validity.” Id. (internal quotation marks omitted). In this case, Petitioner alleges that  
 15 his constitutional due process rights were violated at his bond hearing. Therefore, the Court may  
 16 review Petitioner’s constitutional challenges to his bond hearing.

17 **B. Bond Hearing**

18 Petitioner argues that he received a procedurally deficient bond hearing and is therefore  
 19 being held in violation of his due process rights. He argues that the hearing was constitutionally  
 20 deficient for the following reasons: (1) the IJ erroneously concluded that Petitioner was a flight risk  
 21 based on one incident; (2) the IJ erroneously failed to apply the factors set forth in In re Guerra, 24 I.  
 22 & N Dec. 37 (B.I.A. 2006) as to danger to the community factor; and (3) the IJ who presided over  
 23 his bond redetermination hearing was not “neutral” because he also presided over Petitioner’s  
 24 removal proceedings. Respondents oppose.<sup>2</sup>  
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26 <sup>2</sup>Respondents argue that the petition is successive because Petitioner previously raised identical  
 27 claims in his prior petition and the claims were rejected on their merits in case no. 11cv2201-  
 28 BEN(BGS). The Court disagrees. Although the petition is similar, the district court in case no.  
 11cv2201-BEN(BGS) did not address the merits of Petitioner’s constitutional claims regarding his bond  
 hearing. In that case, the district court denied the petition in part as moot and in part for failure to  
 exhaust administrative remedies because he did not exhaust prior to the filing of the petition. The Court

1       Section 1226(a) provides the authority for the Attorney General to conduct a bond hearing  
 2 and release an alien on bond or detain him if necessary to secure his presence at removal. Casas-  
 3 Castrillon, 535 F.3d at 951. Under section 1226(a), an alien “is entitled to release on bond unless  
 4 the “government establishes that he is a flight risk or will be a danger to the community.” Id. In  
 5 Singh, the Ninth Circuit held that the applicable standard of proof at a Casas bond hearing is for the  
 6 government to prove by “clear and convincing evidence that an alien is a flight risk or a danger to  
 7 the community to justify denial of bond at a Casas hearing.” Singh, 638 F.3d at 1203.

8       **1. Flight Risk**

9       Petitioner argues that Respondents did not prove by clear and convincing evidence that  
 10 Petitioner was a flight risk. Specifically, he argues that the IJ pointed to one incident where  
 11 Petitioner ran from a Staff Sergeant and concluded he was a flight risk. Respondents summarily  
 12 contend that the IJ assigned the appropriate burden of proof on the DHS to prove he was a flight  
 13 risk.

14       Here, the IJ provided a thorough analysis of Petitioner’s risk of flight. The IJ addressed the  
 15 factors in favor of Petitioner as to flight risk which included his strong ties to the United States, his  
 16 service in the Marines, and letters from family members that would provide employment, housing,  
 17 emotional support, and counseling if released. The IJ also looked to factors against Petitioner in his  
 18 flight risk determination. After balancing the positives and negatives, the IJ concluded that  
 19 Petitioner is a flight risk.

20       In conclusion, the IJ found that Petitioner is a flight risk because: “(1) the respondent has  
 21 previously pled guilty to running from a Staff Sergeant; (2) the respondent has two convictions  
 22 based on probation violations for defying court orders; (3) the respondent has no significant form of

24       did not address the allegation of a due process violation at his bond hearing. Even though Petitioner had  
 25 exhausted his administrative remedies prior to the Court’s decision, the Court dismissed the petition and  
 informed Petitioner that he could file a new habeas petition. (NOL, Ex. M.)

26       Moreover, Respondents argue that the abuse of the writ doctrine applies; however, no new  
 claims are raised by the instant petition. Therefore, the abuse of the writ doctrine does not apply.

27       Lastly, Respondents argue that Petitioner failed to exhaust his administrative remedies because  
 28 the appeal of the IJ’s order denying bond was filed late with the BIA. However, Respondents do not  
 provide any legal authority to support such a proposition. Here, Petitioner filed an appeal with the BIA  
 on October 27, 2011. (NOL, Ex. L.) Therefore, he has exhausted his administrative remedies.

1 relief available to him; (4) the respondent avoided taking responsibility for his actions, and  
 2 consistently blamed his convictions on his difficult circumstances; and (5) the respondent has been  
 3 convicted four times for possessing some form of controlled substance with intent or purpose to sell  
 4 or distribute.” (Id. at 6.) As a result, the IJ concluded that DHS proved by clear and convincing  
 5 evidence that Petitioner posed a flight risk.<sup>3</sup> Contrary to Petitioner’s claim, the IJ’s decision on  
 6 Petitioner’s flight risk was not based solely on one incident. Accordingly, the Court concludes that  
 7 the IJ conducted an individualized determination as to flight of risk.

8       **2. Danger to the Community**

9 Petitioner argues that the IJ failed to apply the factors stated in Matter of Guerra, 24 I. & N.  
 10 Dec. at 40 regarding the danger to the community factor. Respondents oppose.

11 One factor in Guerra is to look at Petitioner’s criminal record, “including the extensiveness  
 12 of criminal activity, the recency of such activity, and the seriousness of the offenses.” Matter of  
 13 Guerra, 24 I & N at 40. The IJ noted that although Petitioner is not a violent criminal, his  
 14 convictions for possession of marijuana for the purpose of sale, which is an aggravated felony drug  
 15 trafficking crime, makes him dangerous. (NOL, Ex. K at 6.) Moreover, Petitioner was convicted on  
 16 four separate times for possession of a controlled substances for the purpose of sale, two of which  
 17 occurred while on probation and one which resulted in his dishonorable discharge from the Marines  
 18 in 1993. (Id. at 7.) His repeated propensity to sell drugs makes him a danger to the community. (Id.  
 19 at 8.) The IJ also noted that despite the positive factors of the danger analysis such as his length of  
 20 residence in the U.S., strong family ties, support from his fiancé and employment history with the  
 21 Marines, those factors existed when he was last convicted. (Id.) Lastly, the IJ wrote, “[n]either a  
 22 dishonorable discharge, probation, nor prison dissuaded him from his bad acts; nor did warning by  
 23 the criminal courts that he might be deported.” (Id.) As a result, the IJ found that the DHS met its

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24  
 25       <sup>3</sup> In discussing the flight risk factor, Petitioner notes that there was no transcript of the bond  
 26 proceedings and questioned how Respondents could state that the record demonstrates that his due  
 27 process rights were not violated when there was no record of it. In Singh, the Ninth Circuit held that  
 28 due process requires contemporaneous record of bond hearings; however, it held that the government’s  
 failure to make available for appeal contemporaneous record of alien’s bond hearing did not prejudice  
 the alien. Singh, 638 F.3d at 1208-09. Here, Petitioner does not provide reasons why he was  
 prejudiced. In this case, the IJ provided a thorough record of the proceedings in his decision.

1 burden of proving that Petitioner is a danger to the community. The IJ properly considered the  
 2 factors in Matter of Guerra. Accordingly, the Court DENIES Petitioner's claim that the IJ failed to  
 3 apply the factors in Matter of Guerra as to danger to the community.<sup>4</sup>

4 In conclusion, the Court finds that Petitioner's due process rights were not violated when the  
 5 IJ denied the release of Petitioner at the bond hearing based on his conclusion that Petitioner was a  
 6 flight risk and a danger to the community.

7 **3. "Neutral" Immigration Judge**

8 Petitioner also argues that the IJ that conducted his bond hearing was not an a "neutral  
 9 judge" because he was the same judge that presided over his removal proceedings. Respondents  
 10 assert that the same IJ can preside over both removal and bond hearings citing to Joseph v. Holder,  
 11 600 F.3d 1235, 1242 (9th Cir. 2010); Dela Cruz v. Napolitano, 764 F. Supp. 2d 1197, 1204 (S.D.  
 12 Cal. 2011) ("there is nothing improper with the same IJ presiding over both the removal and bond  
 13 proceedings"). The Court agrees.

14 Accordingly, the Court concludes that the bond hearing was not procedurally deficient  
 15 because the same IJ presided over both the bond and the removal proceedings.

16 **Conclusion**

17 Based on the above, the Court DENIES the petition for writ of habeas corpus pursuant to 28  
 18 U.S.C. § 2241.

19  
 20 DATED: September 25, 2012

  
 21 Hon. Anthony J. Battaglia  
 22 U.S. District Judge

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 25 <sup>4</sup>Petitioner also argues that his due process rights were violated because the IJ cited to BIA  
 decisions that were not provided by either party or the IJ. He argues that his "due process was violated  
 again by the Immigration Judge because there was evidence that supposedly present (sic) to the court  
 but not to the Petitioner. The Petitioner believe he has the right to know about all evidence presented  
 against him thus makes it a violation because this evidence was used to denied him of his liberty."  
 (Traverse at 13.) Petitioner mistakenly correlates citing legal cases to evidence. Citing to legal cases  
 that were cited by the BIA or citing to cases not cited by either party is not a violation of due process.